#### AMENDED DIRECT TESTIMONY OF

#### JAMES W. NEELY, P.E.

#### ON BEHALF OF

#### DOMINION ENERGY SOUTH CAROLINA, INC.

#### **DOCKET NO. 2019-184-E**

#### 1 O. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.

- 2 A. My name is James W. Neely and my business address is 220 Operation Way,
- 3 Cayce, South Carolina.

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#### 5 Q. BY WHOM ARE YOU EMPLOYED AND IN WHAT CAPACITY?

- 6 A. I am employed by Dominion Energy South Carolina, Inc. ("DESC" or the
- 7 "Company")<sup>1</sup> as a Senior Resource Planning Engineer.

### 9 Q. PLEASE DESCRIBE YOUR DUTIES RELATED TO RESOURCE

#### 10 **PLANNING IN YOUR CURRENT POSITION.**

- 11 A. I am responsible for modeling DESC's electric system for the purpose of
- calculating avoided costs, determining the least cost resource plan, forecasting fuel
- costs, and evaluating changes to electric generation.

<sup>&</sup>lt;sup>1</sup> South Carolina Electric & Gas Company ("SCE&G") changed its name to Dominion Energy South Carolina, Inc. in April 2019, as a result of the acquisition of SCANA Corporation by Dominion Energy, Inc. For consistency, I use "DESC" to refer to the Company both before and after this name change.

| 1  | Q. | DESCRIBE YOUR EDUCATIONAL BACKGROUND AND                                        |
|----|----|---------------------------------------------------------------------------------|
| 2  |    | PROFESSIONAL EXPERIENCE.                                                        |
| 3  | A. | In 1984 I graduated from Clemson University with a Bachelor of Science          |
| 4  |    | degree in electrical engineering. I received a Master of Science degree in      |
| 5  |    | management from Southern Wesleyan University in 2002. I received a Bachelor of  |
| 6  |    | Science degree from Mars Hill University in 1979. I was employed by SCE&G as    |
| 7  |    | a design engineer at V.C. Summer Station from 1992 to 1997. In 1997 I went to   |
| 8  |    | work in the SCE&G Resource Planning department as a Resource Planning           |
| 9  |    | Engineer. In 2013 I was promoted to Senior Resource Planning Engineer.          |
| 10 |    |                                                                                 |
| 11 | Q. | HAVE YOU PREVIOUSLY TESTIFIED BEFORE THE PUBLIC SERVICE                         |
| 12 |    | COMMISSION OF SOUTH CAROLINA ("COMMISSION")?                                    |
| 13 | A. | Yes.                                                                            |
| 14 |    |                                                                                 |
| 15 | Q. | WHAT IS THE PURPOSE OF YOUR TESTIMONY?                                          |
| 16 | A. | The purpose of my testimony is to discuss the resource plan study that          |
| 17 |    | describes the various generation planning scenarios analyzed and to present the |
| 18 |    | resource plan on which avoided energy costs calculations are based.             |
| 19 |    | I also discuss and present the following:                                       |
| 20 |    | (1) DESC's avoided costs for power purchases under the Public Utility           |
| 21 |    | Regulatory Policies Act of 1978 ("PURPA");                                      |

| 1  |    | (2) the long-run avoided costs for solar qualifying facilities ("QFs") that have      |
|----|----|---------------------------------------------------------------------------------------|
| 2  |    | production capacity up to 2 megawatts ("MW") and are set forth in the                 |
| 3  |    | Standard Offer Power Purchase Agreement attached to the direct                        |
| 4  |    | testimony of Company Witness John E. Folsom as Exhibit No (JEF-                       |
| 5  |    | 2),                                                                                   |
| 6  |    | (3) the long-run avoided cost for solar QFs with storage that is charged by           |
| 7  |    | solar,                                                                                |
| 8  |    | (4) the short-run avoided costs for QFs that have power production capacity           |
| 9  |    | less than or equal to 100 kilowatts ("kW") and are set forth in Rate                  |
| 10 |    | Schedule PR-1 attached to Witness Rooks' testimony as Exhibit No                      |
| 11 |    | (AWR-2), and                                                                          |
| 12 |    | (5) the 11 components contained in the net energy metering ("NEM")                    |
| 13 |    | methodology approved by the Commission in Order No. 2015-194 issued                   |
| 14 |    | in Docket No. 2014-246-E.                                                             |
| 15 |    |                                                                                       |
| 16 |    | RESOURCE PLAN STUDY                                                                   |
| 17 | Q. | HAS DESC CONDUCTED A RESOURCE PLANNING STUDY?                                         |
| 18 | A. | Yes. My department performed a resource study for DESC ("Resource                     |
| 19 |    | Study"), which is attached as Exhibit No (JWN-1). It shows nineteen resource          |
| 20 |    | plans evaluated under four different sets of assumptions, for a total of 76 different |

scenarios. The Resource Study determined the current resource plan as set forth in

| 1  |    | the Company's Integrated Resource Plan filed with the Commission on February 8, |
|----|----|---------------------------------------------------------------------------------|
| 2  |    | 2019, and in Table 1 of Exhibit No (JWN-1).                                     |
| 3  |    |                                                                                 |
| 4  | Q. | WHAT SCENARIOS WERE CONSIDERED IN DEVELOPING DESC'S                             |
| 5  |    | CURRENT RESOURCE PLAN?                                                          |
| 6  | A. | DESC considered nineteen different resource plans when developing the           |
| 7  |    | current resource plan. The resource plans are described in Table 1 below and    |
| 8  |    | discussed in more detail in Exhibit No (JWN-1). Please note that "CC" is        |
| 9  |    | shorthand for Combined Cycle, "ICT" is shorthand for Internal Combustion        |
| 10 |    | Turbine, and "PPA" is shorthand for Power Purchase Agreement. Solar Ownership   |
| 11 |    | describes a DESC-owned solar resource.                                          |
| 12 |    |                                                                                 |
| 13 |    |                                                                                 |
| 14 |    |                                                                                 |
| 15 |    |                                                                                 |
| 16 |    |                                                                                 |
| 17 |    |                                                                                 |
| 18 |    |                                                                                 |

1 **Table 1** 

| Scenario |                                |                                                              |
|----------|--------------------------------|--------------------------------------------------------------|
| Number   | Resource Plan                  | Description                                                  |
| 1        | Battery-1                      | Ten 100 MW, 400 MWh System Batteries                         |
|          |                                | Ten 100 MW, 400 MWh system batteries + Ten 100 MW            |
| 2        | Battery-1 w/ Solar Ownership   | solar generators                                             |
| 3        | Battery-2                      | Ten 100 MW, 400 MWh System Batteries                         |
|          |                                | Ten 100 MW, 400 MWh system batteries + Ten 100 MW            |
| 4        | Battery-2 w/ Solar Ownership   | solar generators)                                            |
| 5        | CC 1081 MW                     | One 1-on-1 CC generator                                      |
|          |                                | One 1-on-1 CC generator with the retirement of a 342         |
| 6        | CC 540 MW + Retire Coal        | MW coal generator                                            |
| 7        | CC 540 MW x2                   | Two 1-on-1 CC generators                                     |
|          |                                | Two 1-on-1 CC generators + One 100 MW, 400 MWh               |
| 8        | CC 540 MW w/ Battery-1         | System Battery                                               |
|          |                                | Two 1-on-1 CC generators + One 100 MW, 400 MWh               |
| 9        | CC 540 MW w/ Battery-2         | System Battery                                               |
|          |                                | One 540 MW 1-on-1 CC gas generator + two 337 MW ICT          |
| 10       | CC 540 MW w/ ICT 337 MW        | generators                                                   |
|          |                                | One 540 MW 1-on-1 CC gas generating plant is added in        |
|          |                                | the winter of 2029. The rest of the expansion plan is filled |
| 11       | CC 540 MW w/ ICT 93 MW         | out with five 93 MW ICT generators                           |
| 12       | ICT 337 MW                     | Three 337 MW ICT generators                                  |
| 13       | ICT 93 MW                      | Ten 93 MW ICT generators                                     |
| 14       | Solar Ownership w/ ICT 93 MW   | Ten 100 MW solar generators + ten 93 MW ICTs                 |
|          | Solar Ownership w/ ICT 93 MW + | Ten 100 MW solar generators + fourteen 93 MW ICTs +          |
| 15       | Retire Gas                     | retirement of 345 MW of gas-fired steam plants               |
|          | Solar PPA 200 MW w/ ICT 93 MW  | 200 MWs of solar PPAs with an energy prices of \$30/MWh      |
| 16       | (\$30)                         | in 2018 and growing at 2% per year + ten 93 MW ICTs          |
|          | Solar PPA 400 MW w/ ICT 93 MW  | 400 MWs of solar PPAs with an energy prices of \$30/MWh      |
| 17       | (\$30)                         | in 2018 and growing at 2% per year + ten 93 MW ICTs          |
|          | Solar PPA 400 MW w/ ICT 93 MW  | 400 MWs of solar PPAs with an energy prices of \$35/MWh      |
| 18       | (\$35)                         | in 2018 and growing at 2% per year + ten 93 MW ICTs          |
|          | Solar PPA 400 MW w/ ICT 93 MW  | 400 MWs of solar PPAs with an energy prices of \$40/MWh      |
| 19       | (\$40)                         | in 2018 and growing at 2% per year + ten 93 MW ICTs          |

### Q. WHAT SENSITIVITIES IN THE ASSUMPTIONS WERE CONSIDERED IN DEVELOPING DESC'S CURRENT RESOURCE PLAN?

DESC considered four sets of assumptions when developing the current resource plan: 1) Base Gas Prices with Zero CO<sub>2</sub> Costs, 2) High Gas Prices with \$15/ton CO<sub>2</sub> costs, 3) High Gas Prices with Zero CO<sub>2</sub> Costs, and 4) Base Gas Prices with \$15/ton CO<sub>2</sub> Costs.

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#### 8 Q. HOW WAS THE CURRENT RESOURCE PLAN SELECTED?

Base gas prices and zero CO<sub>2</sub> costs were used to select the current plan. Base gas prices is the most likely gas scenario and CO<sub>2</sub> costs are currently zero and future costs are uncertain at this point.

#### AVOIDED COSTS UNDER PURPA

### Q. WHAT DOES PURPA REQUIRE?

A. PURPA and its implementing regulations require electric utilities, including DESC, to purchase electric energy from qualifying facilities ("QF") at the utilities' avoided costs. However, state public utility commissions, such as the Commission, determine the method for calculating avoided costs, which are updated on a periodic basis. The Commission held proceedings in the early 1980s to establish the respective methodologies for determining the avoided costs of each electric utility. Determining a utility's avoided costs using an approved methodology is a process that has been ongoing for decades.

#### Q. WHAT ARE AVOIDED COSTS?

PURPA regulations define "avoided costs" as "the incremental costs to an electric utility of electric energy or capacity or both which, but for the purchase from the qualifying facility or qualifying facilities, such utility would generate itself or purchase from another source." 18 C.F.R. § 292.101(b)(6). The Federal Energy Regulatory Commission ("FERC") further recognizes that avoided costs include two components: "energy" and "capacity." Specifically, "[e]nergy costs are the variable costs associated with the production of electric energy (kilowatt-hours). They represent the cost of fuel, and some operating and maintenance expenses. Capacity costs are the costs associated with providing the capability to deliver energy; they consist primarily of the capital costs of facilities." Small Power Production and Cogeneration Facilities; Regulations Implementing Section 210 of the Public Utility Regulatory Policies Act of 1978, Order No. 69, 45 Fed. Reg. 12,214, 12,216 (Feb. 25, 1980) ("Order No. 69"). In Order No. 81-214 and subsequent decisions, the Commission has recognized that utilities are entitled to recover their avoided costs under PURPA.

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### Q. WHAT APPROACH DOES DESC TAKE TO CALCULATE THE ENERGY AND CAPACITY COMPONENTS OF AVOIDED COSTS?

As approved by the Commission in Orders No. 2016-297 and 2018-322(A),

DESC uses a Difference in Revenue Requirements ("DRR") methodology to

calculate both the energy component and the capacity component of its avoided costs. This approach follows directly from PURPA's definition of avoided costs in that it involves calculating the revenue requirements between a base case and a change case. The base case is defined by DESC's existing and future fleet of generators and the hourly load profile to be served by these generators, as well as the solar facilities with which DESC has executed a power purchase agreement. The change case is the same as the base case except that a zero-cost purchase transaction modeled after the appropriate 100 MW energy profile is assumed and, in the change case for solar, operating reserves are increased.

For the avoided energy cost determination a carefully constructed computer program called PROSYM, which models the commitment and dispatch of generating units to serve load hour-by-hour, makes two runs and estimates the production costs and benefits that result from the purchase transaction. The base and change cases are identical except for the zero-cost purchase transaction and, in the change case for solar, the increased operating reserves. The avoided energy cost is the difference between the base case costs and the change case costs.

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### Q. WHAT PERIOD OF TIME DOES THE COMPANY USE TO CALCULATE ITS AVOIDED COSTS?

There are two time periods used to calculate avoided costs. The short-run avoided energy costs are based on one year and calculated for the period May 2019 through April 2020. The long-run avoided energy costs are calculated for calendar

| 1  |    | years 2020 through 2029. These 10 years are divided into two groups of five years   |
|----|----|-------------------------------------------------------------------------------------|
| 2  |    | each: 2020-2024, and 2025-2029. Avoided capacity costs uses a 10-year period.       |
| 3  |    |                                                                                     |
| 4  |    | AVOIDED COST RATE FOR THE STANDARD OFFER RATE                                       |
| 5  | Q. | DO CERTAIN SOLAR PPAs PROVIDE DESC THE OPPORTUNITY TO                               |
| 6  |    | RECOVER VARIABLE INTEGRATION COSTS?                                                 |
| 7  | A. | Yes. There are approximately 700 MWs of PPAs with a Variable Integration            |
| 8  |    | Charge ("VIC") clause that allows DESC to recover costs associated with the         |
| 9  |    | variable nature of solar. These costs were not captured in the avoided cost         |
| 10 |    | calculations filed previously with the Commission.                                  |
| 11 |    |                                                                                     |
| 12 | Q. | ARE THERE COSTS TO DESC TO INTEGRATE THE VARIABLE                                   |
| 13 |    | ENERGY SUPPLY FROM SOLAR, AND IS IT POSSIBLE AND                                    |
| 14 |    | APPROPRIATE TO DETERMINE SUCH COSTS FOR THOSE SOLAR                                 |
| 15 |    | GENERATORS OBLIGATED TO PAY THESE COSTS UNDER EXISTING                              |
| 16 |    | PPAs?                                                                               |
| 17 | A. | Yes and Yes. The Company experiences real and measurable costs to                   |
| 18 |    | integrate the energy supplied by solar generators due to the variable nature of the |
| 19 |    | supply. In this proceeding Company Witness Dr. Matthew Tanner was employed          |

for the purpose of calculating the Variable Integration Charge ("VIC"). For the

benefit of rate payers, we plan to recover these costs from solar generators whose

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| previously | signed | PPAs | include | terms | allowing | recovery | of | variable | integration |
|------------|--------|------|---------|-------|----------|----------|----|----------|-------------|
| costs.     |        |      |         |       |          |          |    |          |             |

### 4 Q. IN THIS PROCEEDING IS DESC PROPOSING TO APPLY THE VIC 5 CALCULATED BY DR. TANNER TO NEW PPAs?

No. The most appropriate method of addressing issues created by solar intermittency is to model the system with higher operating reserves. The increase in operating reserves is now part of the model and is reflected in our estimated avoided energy costs. Therefore, there is no additional charge included in the avoided costs for integration, however, the Company reserves the right to present in a future proceeding other integration charges that the Company may identify based upon operating experience, study, or analysis.

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# HAVE YOU MADE ANY OBSERVATIONS REGARDING THE AMOUNT OF RESERVES REQUIRED TO COVER THE INTERMITTENCY OF SOLAR GENERATION?

Yes. We observed that additional reserves equal to 35% of the installed solar capacity is sufficient to cover most of the one-hour solar intermittency. The avoided cost calculations included in this testimony were modeled with additional reserves equal to 35% of the installed solar capacity, during solar generating hours. As more solar is added to the DESC system, these percentages may change and the new operating reserve requirements will be reflected in future avoided cost calculations.

## Q. HOW DOES DESC CALCULATE ITS AVOIDED ENERGY COSTS FOR QF FACILITIES TAKING THE COMPANY'S STANDARD OFFER RATE?

DESC uses PROSYM to estimate the change in production costs that result from serving the loads in the base case and the change case. The change case for non-solar QFs is derived from the base case by subtracting a 100 MW round-the-clock power purchase profile. The avoided costs are then accumulated into four time-of-use periods. The change case for solar QFs is derived from the base case by subtracting a 100 MW power purchase modeled after a solar profile and increasing operating reserves as discussed above. Avoided energy costs are calculated for calendar years 2020 through 2029. These 10 years are divided into two groups of five years each: 2020-2024, and 2025-2029.

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## HOW DOES DESC CALCULATE ITS AVOIDED CAPACITY COSTS FOR QF FACILITIES TAKING THE COMPANY'S STANDARD OFFER RATE?

As previously discussed, DESC takes a similar approach to determining avoided capacity costs as it does with avoided energy costs. Using the DRR methodology approved by the Commission in Order No. 2016-297, DESC calculates the difference in the revenue requirement between the base case and the change case. Using the resource plan in its latest IRP or an updated resource plan if appropriate, DESC calculates the incremental capital investment related revenue required to support the existing resource plan. For the calculation of avoided capacity costs, DESC derives a change case in its resource plan by considering the

impact of a QF purchase from a 100 MW facility. The avoided capacity cost is the difference between the incremental capacity costs in the base resource plan and the change plan.

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#### WHY IS THIS METHOD REASONABLE?

This method identifies adjustments to the utility's expansion plan that are attributable to purchases from QFs. The cost associated with these adjustments is then quantified and accurately reflects the capacity cost benefits that would result from the QF purchase.

### USING THIS METHODOLOGY, WHAT ARE THE AVOIDED CAPACITY COSTS FOR THE STANDARD OFFER RATE?

The avoided capacity cost for solar QFs subject to the Standard Offer Rate is zero. Incremental solar QFs do not affect the resource plan and therefore avoid no future resources or their cost.

For non-solar QFs that qualify for the Standard Offer Rate, the avoided capacity cost is \$73.46/MWh, but this value only applies for a limited period of time. These avoided capacity rates will be paid during the months of December, January and February for energy generated from 6 am to 9 am. In order to qualify for this credit, the Seller's generation should be fully dispatchable during all of the capacity credit hours identified above.

### 1 Q. WHY DOES ADDITIONAL SOLAR CAPACITY NOT AFFECT DESC'S 2 FUTURE CAPACITY NEEDS?

DESC performed a study that analyzed the impact of solar on its daily peak demands. This study titled "The Capacity Benefit of Solar QFs 2018 Study," a copy of which is attached to the Direct Testimony of Company Witness Dr. Joseph M. Lynch as Exhibit No. \_\_ (JML-1).

DESC's need for capacity is driven by the winter season. Solar does not help with the capacity need primarily because the winter peak occurs either early in the morning before solar begins to generate energy or in the evening after solar is no longer generating. Because solar does not consistently provide capacity during the winter peak periods, the Company is unable to avoid any of its projected future capacity needs and, therefore, the avoided capacity cost of solar is zero.

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### WHY IS DESC USING A 10-YEAR PERIOD IN ITS EVALUATION OF AVOIDED COSTS?

It is important to recognize that projections of future avoided energy costs are uncertain. Therefore, using projected costs beyond the 10-year period required by Act No. 62 would be speculative and could increase the costs paid by DESC's customers.

### 1 Q. BASED ON THE COMPANY'S APPROVED METHODOLOGY, WHAT

#### 2 ARE DESC'S AVOIDED COSTS FOR THE STANDARD OFFER RATE?

3 A. Table 2 below contains the avoided costs for the Standard Offer rate.

Table 2
STANDARD OFFER RATE: AVOIDED ENERGY COST
Non-Solar QFs (\$/MWh)

| Time Period |                                       |                                           |                                           | Off-Peak                              |
|-------------|---------------------------------------|-------------------------------------------|-------------------------------------------|---------------------------------------|
|             | Peak Season<br>Peak Hours<br>(\$/MWh) | Peak Season<br>Off-Peak Hours<br>(\$/MWh) | Off-Peak<br>Season Peak<br>Hours (\$/MWh) | Season Off-<br>Peak Hours<br>(\$/MWh) |
| 2020-2024   | 32.80                                 | 27.97                                     | 33.01                                     | 30.73                                 |
| 2025-2029   | 38.79                                 | 31.66                                     | 41.91                                     | 35.19                                 |

#### STANDARD OFFER RATE: AVOIDED CAPACITY COST Non-Solar QFs (\$/MWh)

| Time Period                 | (\$/MWh) |
|-----------------------------|----------|
| December, January, February | 73.46    |
| 6 am to 9 am                |          |

9 STANDARD OFFER RATE: AVOIDED ENERGY COST 10 Solar QFs (\$/MWh)

| Time Period | Annual<br>(\$/MWh) |
|-------------|--------------------|
| 2020-2024   | 16.76              |
| 2025-2029   | 15.66              |

STANDARD OFFER RATE: AVOIDED CAPACITY COST Solar QFs (\$/MWh)

The avoided capacity costs for solar QFs are zero.

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# 1 Q. HOW WILL DESC ADDRESS AVOIDED COSTS FOR QFs OF GREATER 2 THAN TWO (2) MW?

DESC plans to negotiate contracts with any QF greater than 2 MW for which the PR-1 Rate and Standard Offer Rate is not appropriate. The methodology for calculating the avoided capacity and avoided energy will be consistent with the avoided cost methodology outlined previously. The differences lie in using unit specific data to calculate avoided costs. Other specific requirements are described in the Rate PR – Avoided Cost Methodology attached to Company Witness Rooks' testimony as Exhibit No. \_\_ (AWR-5).

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#### **AVOIDED COST RATE FOR SOLAR WITH STORAGE**

#### 12 Q. IS DESC PROVIDING A TARIFF FOR SOLAR WITH STORAGE?

No. The following discussion provides indicative avoided costs calculations for solar with storage in accordance with Act No. 62, Section 58-41-20(B)(3). The MW requirements for solar with storage would place it in the category of projects above 2 MW that must be negotiated under the terms of Rate PR - Form PPA attached to Company Witness Rooks' testimony as Exhibit No. (AWR-7).

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- 19 Q. HAS DESC CALCULATED AVOIDED COSTS FOR SOLAR WITH
- 20 **STORAGE?**

Yes.

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#### Q. HOW WAS THE AVOIDED COST CALCULATED?

In order to calculate the benefit of solar with storage, two benefits were identified. The first benefit is the energy benefit. The energy benefit is determined by finding the difference in avoided energy cost of one system with 100 MW solar and another system with 100 MW solar and 25 MW storage.

The second benefit is capacity benefit. To calculate the capacity benefit we assumed 100 MW of capacity is added to the system in 2020 which causes a shift of needed resources and their costs. Next we calculate the 10-year levelized change in revenue requirements. This value becomes the capacity benefit in \$/kW.

The energy benefit is multiplied times the estimated solar generation to get an annual energy benefit. The levelized capacity benefit is multiplied times the storage capacity kW to get the annual capacity benefit. The sum of these two values divided by 12 months divided by the storage capacity creates the total system benefit for the storage in \$/kW per month.

A.

### Q. BASED ON THE COMPANY'S METHODOLOGY, WHAT ARE DESC'S AVOIDED COSTS FOR THE SOLAR WITH STORAGE RATE?

18 A. Table 3 below contains the avoided costs for the solar with storage rate.

| l |             | Tab                | le 3               |
|---|-------------|--------------------|--------------------|
| 2 |             | AVOIDE             | D COST             |
| 4 |             | SOLAR WIT          | H STORAGI          |
|   | Time Period | Annual<br>(\$/MWh) | Annual<br>(\$/kWh) |
|   | 2020-2024   | 16.76              | 0.01676            |
|   | 2025-2029   | 15.66              | 0.01566            |
|   | L           |                    |                    |

# Q. WHAT ARE THE REQUIREMENTS TO PROVIDE SOLAR WITH STORAGE AND RECEIVE THE SOLAR WITH STORAGE AVOIDED COST?

The storage system must initially have a minimum capacity of 15 MW-AC and have the ability to deliver its maximum capacity for four consecutive hours when fully charged. Degradation of the storage system will be specifically addressed in any final contractual arrangements between the provider and DESC. DESC will control the dispatch of the storage.

The fixed monthly payment is intended to compensate the Seller for all aspects of the storage, including, but not limited to, avoided capacity costs and the dispatch rights associated with the discharge of the storage system.

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Monthly (\$/kW) 3.17 3.17

| <u>PR-1</u> | RAT | $\mathbf{E}$ |
|-------------|-----|--------------|
|             |     | _            |

### 2 Q. HOW DOES DESC COMPUTE THE AVOIDED ENERGY COMPONENT 3 FOR SOLAR OFs SUBJECT TO THE PR-1 RATE?

DESC uses the same methodology to estimate avoided energy costs for solar QFs on PR-1 as it did for solar QFs in the Standard Offer Rate. The only difference is the time period over which the avoided energy costs are estimated. The short-run avoided energy costs in the PR-1 Rate are calculated for the period May 2019 through April 2020 whereas the Standard Offer Rate is a 10-year calculation. Losses for PR-1 are also different. Losses for PR-1 are on calculated at the primary distribution level.

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A.

# Q. HOW DOES DESC COMPUTE THE AVOIDED ENERGY COMPONENT FOR NON-SOLAR QFs SUBJECT TO THE PR-1 RATE?

As discussed previously, DESC uses PROSYM to estimate the change in production costs that result from serving the base case load and the change case. The change case for non-solar QFs is derived from the base case by subtracting a 100 MW round-the-clock power purchase profile. The avoided costs are then accumulated into four time-of-use periods set forth in Table 4. A non-solar QF would be paid based on how much energy it produces in each of these four time-of-use periods.

# 1 Q. HOW DOES DESC COMPUTE THE AVOIDED CAPACITY COMPONENT 2 FOR SOLAR AND NON-SOLAR QFs SUBJECT TO THE PR-1 RATE?

DESC takes a similar approach to determining avoided capacity costs as it does with avoided energy costs. Using the DRR methodology approved by the Commission in Order No. 2016-297, DESC calculates the difference in the revenue requirement between the base case and the change case. Using the resource plan in its latest IRP or an updated resource plan if appropriate, DESC calculates the incremental capital investment related revenue required to support the existing resource plan. As with its calculation of avoided energy costs, DESC derives a change case in its resource plan by considering the impact of a QF purchase from a 100 MW facility. The avoided capacity cost is the difference between the incremental capacity costs in the base resource plan and the change plan.

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### WHAT IS THE AVOIDED CAPACITY COST COMPONENT FOR QFs IN THE PR-1 RATE?

A. The avoided capacity cost for solar QFs subject to the PR-1 Rate is zero.

Incremental solar QFs do not affect the resource plan and therefore avoid no future resources or their cost.

For non-solar QFs that qualify for the PR-1 Rate, the avoided capacity cost is \$0.07346/kWh. It will be paid during the months of December, January and February for energy generated from 6 am to 9 am. The capacity payment is available only to generators capable of providing power in all of the identified hours.

#### 1 Q. WHAT ADJUSTMENTS ARE MADE TO THE AVOIDED COSTS IN THE

#### **PR-1 RATE?**

A. The avoided energy cost results for both solar QFs and non-solar QFs are adjusted for line losses, working capital impacts, gross receipts taxes, and generation taxes.

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#### 7 Q. WHAT IS THE RESULTING PR-1 RATE?

8 A. The avoided costs are shown in Table 4 below.

9 **Table 4** 

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### PR-1 RATE: AVOIDED ENERGY COST Non-Solar QFs (\$/kWh)

| Time<br>Period | Peak Season<br>Peak Hours<br>(\$/kWh) | Peak Season<br>Off-Peak Hours<br>(\$/kWh) | Off-Peak Season<br>Peak Hours<br>(\$/kWh) | Off-Peak Season<br>Off-Peak Hours<br>(\$/kWh) |
|----------------|---------------------------------------|-------------------------------------------|-------------------------------------------|-----------------------------------------------|
| May 2019-      | 0.03075                               | 0.02566                                   | 0.03330                                   | 0.03363                                       |
| April 2020     |                                       |                                           |                                           |                                               |

#### PR-1 RATE: AVOIDED CAPACITY COST Non-Solar QFs (\$/kWh)

| Time Period                 | (\$/kWh) |
|-----------------------------|----------|
| December, January, February | 0.07346  |
| 6 am to 9 am                |          |

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### PR-1 RATE: AVOIDED ENERGY COST Solar OFs (\$/kWh)

|                     | , , , , , , , , , , , , , , , , , , , |
|---------------------|---------------------------------------|
| Time Period         | Year                                  |
|                     | Round                                 |
|                     | (\$/kWh)                              |
| May 2019-April 2020 | 0.02763                               |

| 1<br>2<br>3                     |    | PR-1 RATE: AVOIDED CAPACITY COST<br>Solar QFs (\$/kWh)                               |
|---------------------------------|----|--------------------------------------------------------------------------------------|
| 4                               |    | The avoided capacity costs for solar QFs are zero.                                   |
| 5                               |    |                                                                                      |
| 6                               |    | COMPONENTS OF VALUE FOR                                                              |
| 7<br>8                          |    | NET ENERGY METERING DISTRIBUTED ENERGY RESOURCES                                     |
| 9                               | Q. | WHAT ARE THE COMPONENTS OF VALUE FOR NEM DISTRIBUTED                                 |
| 10                              |    | ENERGY RESOURCES?                                                                    |
| 11                              | A. | By way of its Order No. 2015-194 issued in Docket No. 2014-246-E, the                |
| 12                              |    | Commission approved the following 11 components of value for NEM Distributed         |
| 13                              |    | Energy Resources:                                                                    |
| 14                              |    | Net Energy Metering Methodology                                                      |
| 15                              |    | 1. +/- Avoided Energy                                                                |
| 16                              |    | 2. +/- Energy Losses/Line Losses                                                     |
| 17                              |    | 3. +/- Avoided Capacity                                                              |
| 18                              |    | 4. +/- Ancillary Services                                                            |
| 19                              |    | <ul><li>5. +/- T&amp;D Capacity</li><li>6. +/- Avoided Criteria Pollutants</li></ul> |
| <ul><li>20</li><li>21</li></ul> |    | 7. +/- Avoided Cheria Fondants 7. +/- Avoided CO <sub>2</sub> Emission Cost          |
| 22                              |    | 8. +/- Fuel Hedge                                                                    |
| 23                              |    | 9. +/- Utility Integration & Interconnection Costs                                   |
| 24                              |    | 10. +/- Utility Administration Costs                                                 |
| 25                              |    | 11. +/- Environmental Costs                                                          |
| 26                              |    | = Total Value of NEM Distributed Energy Resources                                    |
| 27                              |    |                                                                                      |
| 28                              | Q. | HAS DESC UPDATED THESE COMPONENTS OF VALUE?                                          |
| 29                              | A. | Yes. Table 5 shows the updated components of value for NEM Distributed               |
| 30                              |    | Energy Resources. Two columns of numbers are shown: one for the current value        |
| 31                              |    | and one for the value over the 10 year planning period. The difference between these |

- two columns of numbers represents the future benefits of DER and are subject to recovery under S.C. Code Ann. § 58-40-20(F)(6).
- Table 5
  Total Value of NEM Distributed Energy Resources (\$/kWh)

|    | Current Period<br>(\$/kWh) | 10-Year<br>Levelized<br>(\$/kWh) | Components                                         |
|----|----------------------------|----------------------------------|----------------------------------------------------|
| 1  | 0.02671                    | \$0.01523                        | Avoided Energy Costs                               |
| 2  | \$0.0                      | \$0.0                            | Avoided Capacity Costs                             |
| 3  | \$0.0                      | \$0.0                            | Ancillary Services                                 |
| 4  | \$0.0                      | \$0.0                            | T & D Capacity                                     |
| 5  | \$0.00003                  | \$0.00003                        | Avoided Criteria Pollutants                        |
| 6  | \$0.0                      | \$0.0                            | Avoided CO <sub>2</sub> Emission Cost              |
| 7  | \$0.0                      | \$0.0                            | Fuel Hedge                                         |
| 8  | \$0.0                      | \$0.0                            | Utility Integration & Interconnection Costs        |
| 9  | \$0.0                      | \$0.0                            | Utility Administration Costs                       |
| 10 | \$0.00089                  | \$0.00105                        | Environmental Costs                                |
| 11 | \$0.02763                  | \$0.01631                        | Subtotal                                           |
| 12 | \$0.00226                  | \$0.00133                        | Line Losses @ 0.9245                               |
| 13 | \$0.02989                  | \$0.01764                        | Total Value of NEM Distributed<br>Energy Resources |

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7 Q. PLEASE EXPLAIN THE COMPONENTS OF VALUE FOR AVOIDED

ENERGY COSTS AND AVOIDED CAPACITY COSTS SHOWN ON LINE

9 **NOS. 1 AND 2 OF TABLE 5.** 

10 A. The components of value for avoided energy costs and avoided capacity costs

11 are based on the PURPA avoided cost values previously discussed with one

| adjustment. The avoided energy costs are adjusted to remove the cost of criteria    |
|-------------------------------------------------------------------------------------|
| pollutants and environmental costs, which are then reflected in the components      |
| shown on Lines 5 and 10, i.e., Avoided Criteria Pollutants and Environmental Costs. |
| Both the avoided energy costs and the avoided capacity costs are based on solar     |
| QFs.                                                                                |

### Q. PLEASE EXPLAIN THE COMPONENT OF VALUE FOR ANCILLARY SERVICES SHOWN ON LINE NO. 3 OF TABLE 5.

Ancillary services refer to the need to balance the load and generation on the system and include operating reserves, both spinning and non-spinning; frequency regulation; and voltage control. We observed that additional operating reserves equal to 35% of the installed solar capacity covers most of the one-hour solar intermittency. These additional reserves create a net reduction in the avoided energy costs, but because of the difficulty of splitting out the portion of avoided costs due to increased reserves we left it in the avoided energy value.

O.

Α.

A.

# PLEASE EXPLAIN THE COMPONENT OF VALUE FOR TRANSMISSION AND DISTRIBUTION CAPACITY SHOWN ON LINE NO. 4 OF TABLE 5.

DESC's NEM distributed resources do not avoid transmission or distribution capacity and therefore the value of this component is zero. On DESC's transmission system, customer-scale NEM resources are distributed across DESC's transmission system and have too small of an impact on any transmission circuit to result in

| avoided transmission capacity. For example, the most impacted substation currently |
|------------------------------------------------------------------------------------|
| on DESC's system is connected to 1,818 kW of solar capacity owned by 257           |
| customers. The impact of a 1,818 kW change in load is much too small to affect the |
| planning of our need for a 115 kV or a 230 kV circuit, which carry loads between   |
| 237,000 and 948,000 kW.                                                            |

On the distribution system, DESC's engineers must design a circuit for circumstances that will stress the circuit. In particular, since solar output is intermittent during the day and non-existent at night, they must also plan for when the DER is not supplying power. The distribution line must carry the load both when the DER is generating and when it is not because of weather-related factors or because DER resources are off line.

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Α.

## PLEASE EXPLAIN THE COMPONENT OF VALUE FOR AVOIDED CRITERIA POLLUTANTS SHOWN ON LINE NO. 5 OF TABLE 5.

DESC associates a positive avoided cost value to criteria pollutants  $NO_x$  and  $SO_2$ . The avoided cost of these pollutants typically is included in the Company's avoided energy costs but, these costs have been separated out in this proceeding for reporting purposes.

| 1 | Q. | PLEASE EXPLAIN THE COMPONENT OF VALUE FOR AVOIDED CO2 |
|---|----|-------------------------------------------------------|
| 2 |    | POLLUTANTS SHOWN ON LINE NO. 6 OF TABLE 5.            |

A. Pursuant to Commission Order No. 2015-194, the component of value for avoided CO<sub>2</sub> is set at zero until state or federal laws or regulations result in an avoidable cost on utility systems for these emissions. Currently, there are no state or federal laws or regulations restricting the emission of CO<sub>2</sub> pollutants and, therefore, the value for CO<sub>2</sub> pollutants is zero.

### Q. PLEASE EXPLAIN THE COMPONENT OF VALUE FOR FUEL HEDGE SHOWN ON LINE NO. 7 OF TABLE 5.

10 A. DESC does not hedge fuels for electric generation. Therefore, the value for fuel hedging is zero.

Q. PLEASE EXPLAIN THE COMPONENT OF VALUE FOR UTILITY INTEGRATION & INTERCONNECTION COSTS SHOWN ON LINE NO. 8 OF TABLE 5.

There is no additional charge included on Line No. 8 of Table 5 for utility integration and interconnection costs. Other integration and interconnection costs of NEM Distributed Energy Resources are being collected through a DER rider added to the fuel clause. Therefore, the value of this component is zero.

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### 1 Q. PLEASE EXPLAIN THE COMPONENT OF VALUE FOR UTILITY 2 ADMINISTRATION COSTS SHOWN ON LINE NO. 9 OF TABLE 5.

A. At present, the administration costs of NEM Distributed Energy Resources are being collected through a DER rider being added to the fuel clause. Therefore, the value of this component is zero.

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### 7 Q. PLEASE EXPLAIN THE COMPONENT OF VALUE FOR 8 ENVIRONMENTAL COSTS SHOWN ON LINE NO. 10 OF TABLE 5.

A. The component of "Environmental Costs" refers to any appropriate environmentally related costs that were not already included in other net metering methodology components. DESC associates a positive avoided cost value to represent the cost of certain environmental materials used in the generation of energy, such as lime and ammonia. The avoided cost of these materials typically is included in the Company's avoided energy costs but these costs have been separated out in this proceeding for reporting purposes.

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## 17 Q. PLEASE EXPLAIN THE COMPONENT OF VALUE FOR ENERGY 18 LOSSES/LINE LOSSES SHOWN ON LINE NO. 11 OF TABLE 5.

A. When a NEM Distributed Energy Resource serves a customer's load behind their meter or when it puts power onto the distribution system, DESC avoids having to generate that specific amount of energy. The Company also avoids the energy required to bring the power to the customer's meter or the distribution system, i.e.

| 1  |    | the line losses associated with delivering power across the system. The loss factor |
|----|----|-------------------------------------------------------------------------------------|
| 2  |    | used for these NEM values represents the cumulative marginal line losses at a       |
| 3  |    | residential customer's meter.                                                       |
| 4  |    |                                                                                     |
| 5  |    | CONCLUSION                                                                          |
| 6  | Q. | WHAT IS DESC REQUESTING OF THE COMMISSION IN THIS                                   |
| 7  |    | PROCEEDING?                                                                         |
| 8  | A. | DESC respectfully requests that the Commission approve the calculation of           |
| 9  |    | the total value of NEM Distributed Energy Resources as set forth in my testimony,   |
| 10 |    | the proposed PR-1 avoided costs, Standard Offer avoided costs, and the avoided      |
| 11 |    | cost methodology to be used for future updates to the Standard Offer and for        |
| 12 |    | calculation of the avoided costs for small power producers which do not qualify for |
| 13 |    | the Standard Offer PPA.                                                             |
| 14 |    |                                                                                     |

DOES THIS CONCLUDE YOUR DIRECT TESTIMONY?

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Q.

A.

Yes.